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How to Organize Crime[*]

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Abstract

In criminal organizations, diffusing information widely throughout the organization might lead to greater internal efficiency (in particular, since these organizations are self-sustaining, through facilitating cooperation). However, this may come at a cost of leaving the organization more vulnerable to external threats (i.e. law enforcement). We consider the implications of this trade-off and we characterize the optimal information structure, rationalizing both hierarchical and cell-based forms. We, then, focus on the role of the external authority, characterize optimal detection strategies and discuss the implications of different form of enforcement on the internal structure of the organization. Finally, we discuss a number of applications and extensions.

1   Introduction

In the wake of the new war on terror, analysts seems to agree that this is a new type of confrontation. Rather than being fought with weapons and tanks, it seems to be fought mainly through intelligence networks, information capabilities and world-wide searches of a few individuals who are considered important for the enemy's survival. "How else", Garreau (2001) wondered a few days after the 9/11 attacks, "do you attack, degrade or

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destroy a small, shadowy, globally distributed, stateless network of intensely loyal partisans with few fixed assets and addresses?"

Since then, a $400 billion annual budget was passed for the new war on terror, new domestic institutions have been created or enhanced (such as the Counter-Terrorism unit at the Department of Justice), international intelligence cooperation has been strengthened and new protocols and controversial legal tools such as the Patriot Act have been developed.

Although some new challenges exist in the current war on terrorism, the federal prosecutors at the Department of Justice as well as intelligence agents are facing the same basic questions that have challenged, for instance, the judges fighting organized crime in Southern Italy or in Eastern Asia, or authorities fighting terrorism all over the word in the last fifty years. How can we learn about the internal structure of criminal organizations? How should we go about investigating a criminal organization in order to break its internal cohesion? How does a criminal organization react to alternative investigation policies?

A criminal organization functions because the people who constitute it trust each other. Since actions cannot be contractually enforced, self-enforcing agreements play an important role in ensuring actions and outcomes that are better from the perspective of the organization. Information sharing, familiarity and relationships are important factors to build internal trust and cohesion.[1]

However, since criminal organizations are vulnerable to authority detection, the protocols with which they share information with each other (in particular, information about their identities and whereabouts) are typically very strict and precise. Understanding these protocols has been a central concern of all the authorities engaged in organized crime detection. Being able to forecast how much information a person knows is crucial in deciding how to design policies, who to prosecute, how to allocate detection resources, what kind of deals to agree on with whistle-blowers, and how much of the organization is expected to survive after the authority apprehends some of its members.

The anecdotal evidence suggests that there is some heterogeneity among alternative information structures of criminal organizations. The most credited theories about Mafia, developed in the early '90s, have identified the so-called "Cupola" as the highest level of the organization.[2] This part of the organization is supposed to be formed by agents

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[1] See Locke (2001) and Grief (1998).

[2] Another famous but less substantiated theory is the so-called "Third Level Theory", to refer to a level of enforcement higher than the Cupola itself. The expression was used by Falcone and Turone (1982) in reference of agents committing murders deemed crucial to the survival of the organization.

who holds large amounts of information about the organization itself and carry out the enforcement needed for the organization to function. These crucial agents are shielded from the authorities since they are typically not directly involved in criminal activities. All this suggests a quite centralized information and enforcement structure.

On the other hands, recent studies about modern terrorism suggest a decentralized organization characterized by the presence of independent "cells". This cells are formed by agents who know each other, enforce each other's actions, but have a very vague idea on how the organization looks like outside the cell boundaries.[3] Then, even if a cell is detected by the authorities, it is difficult to connect the dots to expand the detection further. This structure seems to resemble other organizations that have been observed in history, such as European partisan organizations in WWII.[4]

In this paper, we aim to rationalize formally these different organization structures and thereby to take a step towards policy implications for policy-makers and other interested observers. We study the optimal organization structure of self-enforcing organizations and, in particular, we consider the trade-off of the enhancement in internal cohesion derived by exchanging internal information and the increase in vulnerability to detection that this exchange implies.

Specifically, we consider an organization of N agents, each with a piece of private and verifiable information about himself (such as identities, or incriminating evidence). We also assume that there exists an external authority whose goal is to minimize the cooperation of the organization. It does so by detecting the agents and accessing the information they hold.[5] First, the agents in the organization may exchange information about each other (if they don't, we say that they remain in "anarchy"), and then they play an infinitely repeated public good provision game (that is, if an agent cooperates, the payoff of all the agents increases, but his payoff strictly decreases as cooperation is costly). When an agent, say Ann, reveals her information to Bob, Bob can inflict additional costs on Ann in the subsequent public provision game. However, if the external authority detects Bob, since he holds agent Ann's information, Ann will be detected as well.

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[3] See for instance Arquilla (2002), who wonders "how do you attack a trust structure, which is what a network is?".

[4] See Anselmi (2003), who describes how the the partisans in the Italian resistance "...knew each other by "cells", which were typically small, only two or three individuals...".

[5] For criminal organizations, we think of the external agent as a law enforcement agency. Similarly, for cartels the external agent is the Department of Justice.

We show how the trade-off between these forces affects the optimal information structure for the organization, which will go on to play the most efficient equilibrium in the repeated public good provision game.

We consider two alternative models of detection available to the external authority. In the first model (*"agent-based detection"*), the authority allocates a budget to detect each agent independently of his cooperation in the organization (e.g., monitoring e-mail exchanges, phone conversations, bank records, etc.). In the second model (*"cooperation-based detection"*), each agent probability of detection is simply a function of the level of cooperation within the organization. For instance, if the organization members are drug dealers, a possible policy for the authority is simply to look for drug exchanges. Then, if a member is more active, he will be detected more often.

We characterize the optimal information structure within the organization in the two models and compare them. We find the following results.

In the agent-based detection model, we first take the detection allocation strategy of the external agent as given, and we characterize the optimal best response of the organization to any possible allocation. We find that if the probabilities of detection are sufficiently similar, the optimal structure consists of either an anarchy or an organization constituted by "binary cells" (pairs of agents with information about each other but with no information links with other members of the organization). If the probabilities of detection are sufficiently heterogeneous, the optimal organization structure is a hierarchy in which the information "hub" is the agent with the lowest probability of detection, and the agents linked to him are the one with the highest probabilities of detection. Depending on how low the probability of detection of the hub is with respect to the other agents, the optimal organization structure, which we fully characterize, can include some binary cells formed by agents with intermediate probability of detection. Then, if the hub is apprehended, he will revel information about several other agents with high independent probability of detection, but a part of the organization will remain undetected.

Given this characterization, we go on to consider the optimal budget allocation for an external authority who is trying to minimize cooperation within the organization. The normative question we have in mind is whether the external authority can do something better than allocating the budget symmetrically among all agents. As we discussed above, there are circumstances in which allocating the budget symmetrically induces the organization to stay in anarchy. In these cases, a symmetric allocation is optimal. However, sometimes a symmetric allocation induces the agents to form a binary cell structure. We

show that in this case the authority can do better by not investigating one of the agents at all while investigating the others equally. In fact, by doing so the agents will be induced to form a hierarchy *strictly less efficient than a binary cell structure.*

In the "cooperation-based detection" model, since each agent probability of detection is a function of the level of cooperation within the organization, an optimal organization structure may require lower levels of cooperation from some of the agents to keep them relatively shielded from detection. Despite the fact that in this model all agents are ex-ante symmetric, we show that the optimal organization structure can be a hierarchy in which the information hub does not cooperate at all, and thus remain undetected. If the individual contribution of each agent to the organization is sufficiently high, the optimal organization can also be a binary cell structure.

We then move on to the comparison between the agent-based detection model and the cooperation-based detection model. This comparison is interesting for two reasons.

First, there are situations in which an agent-based detection model is the only feasible strategy for the law enforcement. If this is the case, we can verify the positive quality of our results by comparing them with the available evidence, and exploit their normative implications. For instance, the authority can only use an agent-based detection model when the day-to-day activity of the organization consists in tasks that are not illegal or outside the norm, such as flying lessons, meetings and phone conversation to prepare, for instance, a large scale terror attack. In these circumstances, the detection strategy of the authority must be individually targeted to specific agents, and a crucial decision for the authority is to decide how spread out the detection should be. Our results predicts that in these circumstances a symmetric detection strategy leads to a binary cell structure, which is similar to how terrorists seem to be organized. Moreover, our results on the optimal budget allocation take a step towards the normative side of this application as well.

On the other hand, there are situations in which an authority can choose between the two detection models.[6] In fact, many criminal organization carry-out daily illegal activity. Such has been historically the case with Mafias, organizations involved traditionally in gambling and liquor trading and, more recently in drug and gun dealing. In these cases, our results provide a direct comparison between the two alternative detection models. Indeed,

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[6]When choosing between the two models, a cooperation-based detection model is often easier to justify politically. In fact, the agent-based detection model, in which agents are monitored independently on their illegal activity is subject to reasonable (and controversial) legal and social constraints. An interesting debate related to this issue is the one surrounding the Partiot Act (see for instance Schulhofer (2005)).

our results suggest than when the authority chooses a symmetric agent-based detection, the equilibrium organization structure is either an anarchy or a binary cell structure, but never a hierarchy. If the authority chooses a cooperation-based detection strategy, the equilibrium organization structure is either a hierarchy or a binary cell structure. Mafia have been traditionally investigated mainly through cooperation-based detection models, and these results seem to match with the evidence we have on these organizations.

Although the principal motivation in writing this paper has been consideration of illegal organizations and criminal activity, the trade-off and considerations outlined above may play a role in legitimate organizations as well. In particular, many firms might gain "internal efficiency" by widely diffusing information within the organization but might be concerned that this leaves the firm vulnerable to market rival firms poaching staff who are better informed and thereby decreases "external efficiency".[7]

The remainder of the paper is organized as follows. After a summary of the related literature, we present the model in Section 2. In Sections 3 and 4 we study the agent-based detection model. In Section 3, we take the behavior of the external agent as given and we characterize the optimal organization structure. In Section 4 we endogenize the choice of the external agent. In Section 5 we study the cooperation-based detection model. In Section 6 we compare the two models and we discuss the robustness of the results and in Section 7 we present a number of extensions of the model and we conclude. All proofs are in the Appendix.

1.1   Related Literature

Although this is to our knowledge the first paper addressing the optimal information structure in organizations subject to an external threat, there are several strands of the literature that have elements in common with our work.

The only paper of which we are aware that considers how organizational structure affects behavior in a repeated game is Ben Porath and Kahneman (1996) which is focused on the structure of how agents observe the actions of other agents. In our model, in contrast, actions are observed and we characterize the information structure as discussed above.

There is a wide literature on organization structure, though it has focused on somewhat different concerns to those raised in this paper. For example work by Radner (1992,1993) and Van Zandt (1998,1999) has highlighted the role of hierarchy in organizations, in partic-

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[7]For instance, consider secrecy issues in patent races, R&D departments and so on.

ular, where agents have limitations on their abilities to process information, and Maskin, Qian and Xu (2000) have studied the impact of the organizational form on the incentives given to managers. Whereas these papers in a sense can be seen as concerned with the internal efficiency of the organization, the work of Waldman (1984) and Ricart-I-Costa (1988), which abstracts from considering what affects internal efficiency, highlights that external considerations (in their paper the information transmitted to other potential employers and so affecting employee wages) might lead to distortions from the organizational structure which is most internally efficient. At the heart of this paper is the trade-off between particular internal and external efficiencies, specifically the allocation of information which gives the power to punish and thereby facilitates cooperative behaviour within the organization but renders agents more vulnerable to an external threat.

Our focus is on the endogenous structure of criminal organizations. Complementary work by Ballester et al. (2005), under the assumptions that the network structure is exogenously given and observed, characterizes the "key player"—the player who, once removed, leads to the optimal change in aggregate activity.

Note that while we focus on the structure of information in an organization, communication structure, formal decision-making hierarchies, networks of influence and many other characterizations of organizational structures might coexist and indeed interact, simultaneously. We abstract from all these latter considerations, which have been the focus of the work discussed above and a wide literature in sociology (see for instance Wasserman and Faust (1994)). Recent papers that tackle different notions of power include Rajan and Zingales (2002) and Piccione and Rubinstein (2004).[8]

Recent contributions to the literature on cartels deal with the impact of an external authority on the cartel's behavior. In particular, Harrington (2003(a),(b) and (c)) looks at the impact of an external authority on optimal pricing behaviour of the cartel, and Spagnolo (2003) and Aubert *et al.* (2003) study the effect of the leniency programs on the stability of the cartels. Still in the cartel literature, the papers by Athey and Bagwell (2001) and Green and Porter (1984) have in common with this paper the notion that communication (in their case, on costs and demand respectively) enable a more efficient form of collusion. Also, Zabojnik (2002) focuses on a situation in which a firm decides how to distribute and disclose some (common) private information optimally given an external threat that is, the risk of employees leaving and joining competitors.

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[8]In particular, Piccione and Rubinstein (2004) consider a given hierarchy and show how sometimes a "curse of power" arises, that is, an agent can sometimes appropriate less wealth than one of his subordinates.

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This paper is also related to the literature on organized crime, though this has concentrated on the role of organized crime in providing a mechanism for governance or private contract enforcement. For such analyses of the organized crime phenomenon, see Gambetta (1993), Anderson and Bandiera (2002), Bandiera (2003), Bueno de Mesquita and Hafer (2005) and Dixit (2004).[9]

2   Model

Suppose that there are $N > 2$ risk-neutral players, with N an even number and one additional player who we will refer to as the "external agent", or the "external authority".[10] Suppose that the authority sets a given detection policy as specified in Section 2.1.

After observing the policy chosen by the external agent, the N players have the possibility of forming an organizational structure by exchanging information among themselves as specified below in Section 2.2. After forming an organization, the N agents start playing an infinitely repeated stage game as specified in Section 2.3.

In Section 3, we assume that the N agents take the choice of the external agent as given and we focus on the choice of the organizational structure. Then, we turn to the strategies available to the external agent and its optimal decision in Section 4.

2.1   External Authority

At each period of the repeated stage game, each agent could be detected by the external authority. We assume that each time an agent is detected he has to pay an amount $b > 0$. This payment may represent a punishment such as a period in prison, reductions in consumptions or productivity, etc.

There are two ways for an agent to be detected, a *direct* way and an *indirect* one. First, an agent i can be detected directly by the authority according some probability α_i. We consider two alternative models through which α_i is determined, the *agent-based detection* model and the *cooperation-based detection* model, both specified below. While in the first model, analyzed in Sections 3 and 4, α_i is *determined by the external authority at the*

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[9]For insightful and less formal accounts of the organised crime phenomenon, we refer the interested reader to Stille (1995) and Falcone (1991).

[10]Allowing N to be an odd number presents no conceptual difficulties, but adds to the number of cases that need be considered with regard to how to treat the last odd agent, with no real gain in insight. Details of characterization of optimal organizational structures with an odd number of agents are available from the authors upon request.

beginning of the game, in the second model, studied in Section 5, α_i is determined by the cooperation level of agent i at each period of the game. Thus, if detection is cooperation-based, the authority is just a mechanism that remains outside the model.

Second, the external authority might also detect agents indirectly. Indeed, we assume that when the external authority detects an agent who has information about other members of the organization (see below for the details on information exchange), the external authority immediately detects these agents as well with probability one. Thus the external authority's ability to detect agents indirectly depends on the organizational structure.

2.1.1 Agent-Based Detection

The external agent allocates a budget $B \in \left(0, \frac{N}{2}\right)$ to detect the other N agents. In particular, it devotes $\alpha_i \in [0,1]$ to detecting member i where $\sum_{i=1}^{N} \alpha_i \leq B$, and without loss of generality $\alpha_1 \leq \alpha_2 \leq ... \leq \alpha_N$. Once the budget is allocated, each agent i is directly detected *independently* with probability α_i at every period of the subsequent repeated game.

2.1.2 Cooperation-Based Detection

In the cooperation-based detection model we analyze in Section 5 we assume that, rather then being determined by the external agent, the probability of independent detection of an agent at a given period increases with his level of cooperation in the organization in the same period.

Let p_i be the probability of agent i cooperating at a certain period. Then, she is independently detected with probability $\alpha(p_i)$ with $\alpha : [0,1] \rightarrow [\underline{\alpha}, \overline{\alpha}]$ being an increasing function. For simplicity, we assume that $\alpha(p_i) = \alpha p_i$ with $\alpha \in (0,1)$.[11] We also assume that full cooperation is the most efficient action in the absence of information links, which requires $\lambda N - c > b\alpha$.

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[11] Notice that this assumption implies that there is no additional information leakage cost in sharing information with someone who is not going to cooperate. All our qualitative results still hold for a more general function $\alpha(p_i)$ with $\alpha : [0,1] \rightarrow [\underline{\alpha}, \overline{\alpha}]$ as long as $\underline{\alpha}$ is small enough.

2.2 Organization Structure

We assume that each of the agents has a piece of *private* and *verifiable* information about himself, and can decide to disclose this information to any of the other agents.[12] We formalize the fact that player j discloses his information to player i by an indicator variable μ_{ij}, such that $\mu_{ij} = 1$ if and only if player i knows the information regarding player j ($\mu_{ij} = 0$ otherwise). We also use the notation $j \to i$ to represent $\mu_{ij} = 1$ (and, similarly, for instance $i, j, k \to l$ to represent $\mu_{li} = \mu_{lj} = \mu_{lk} = 1$).[13] The set $\mathcal{I}$ of all the possible organization (or "information") structures among N people is a subset of the set $\{0, 1\}^{N^2}$ of values of the indicator variables, and we denote by μ its generic element.

An agent i is indirectly linked to an agent j if there is a path of direct links that connect i to j, that is if there is a set of agents $\{h_1, .., h_n\}$ such that $i \to h_1$, $h_1 \to h_2$, .., $h_n \to j$. Thus, given an organization structure μ, for each agent i we can identify the set of agents *including i himself* and all those who, directly or indirectly, are linked to i. We refer to this set as V_i, i's *vulnerability set*, and to $V \equiv \{V_1, ..., V_N\}$ as a *vulnerability structure*. Note that the vulnerability structure is induced by the choice of the information structure.

Definition 1 *An "anarchy" is an organizational structure with no links, that is such that $\mu_{ij} = 0$ for all $i \neq j$, or equivalently $V_i = \{i\}$ for all i.*

The organizational structure affects the agents' probabilities of detection by the external authority. Specifically, if i has information about another player j and if i is detected (either directly or indirectly), player j is detected as well.[14] Given an organizational structure μ and given independent detection probabilities $\{\alpha_1, ..., \alpha_N\}$, agent i is detected in one period if and only if at least one agent in V_i is detected.[15]

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[12] In this model, as will become apparent in Section 2.3, relinquishing this information is a means for allowing another agent to have power over herself and reflects that in many organizations "good" behaviour can be encouraged through such information exchange. Thompson (2005), for example, describes that in his role as a journalist reporting on organized crime, he had to divulge his address and that of his close family members.

[13] Note that it is always the case that $\mu_{ii} = 1$, so we do include this variable in the description of an information structure.

[14] Allowing for "detection decay", that is supposing that if agent i has information information about agent j and agent i is detected, then agent j is detected with probability less than 1, would not change the qualitative results of this paper. We discuss this extension in Section 6.

[15] Recall that $\{\alpha_1, ..., \alpha_N\}$ may or may not depend on the cooperation level of the agents, depending on whether the detection is cooperation-based or agent-based.
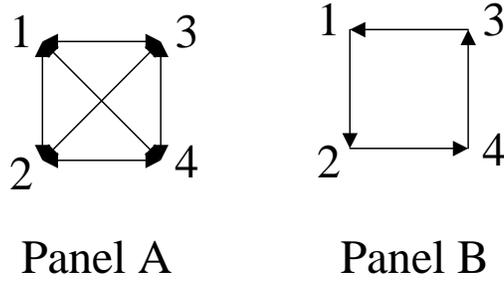
Figure 1: Examples of equivalent organizations

Observe that, under the assumptions we made so far, given an organizational structure μ, each agent is detected by the external agent with probability $1 - \prod_{j \in V_i} (1 - \alpha_j)$.

Note that different organizational structures μ might lead to an identical vulnerability structure V. For example, if $N = 4$, an organization structure in which $\mu_{ij} = 1$ for all $i, j = 1, 2, 3, 4$, represented by Panel A in Figure 1, is equivalent to a structure in which $\mu_{12} = \mu_{23} = \mu_{34} = \mu_{41} = 1$ and $\mu_{ij} = 0$ otherwise, a structure represented by Panel B in Figure 1. In fact, $V_i = \{1, 2, 3, 4\}$ for all i and the probability of detection is $\left(1 - \prod_{j=1}^{4} (1 - \alpha_j) \right)$ for each player in both cases.

2.3 The Stage Game

After exchanging information about each other, the agents play an infinitely repeated stage game. In every period, each agent can either cooperate (C) or not cooperate (NC) and each agent i who has direct information over another agent j can also decide to make agent j incur a punishment. The cooperation choice and the punishment choice are made simultaneously.

2.3.1 Cooperation

Let us focus on the cooperation choice first. The action sets of the stage-game associated with the cooperation choice for player i is $A_i = \{C, NC\}$ for $i = 1, .., N$. Cooperation is a productive action that increases the sum of the total amount of resources available to the

agents, but it is costly for the agent who cooperates. In particular, if $n-1$ other agents cooperate, the payoff of an agent is $\lambda n - c$ if he cooperates and $\lambda(n-1)$ if he does not.

We assume that $c > \lambda$, which implies that not cooperating is a dominant strategy in the stage game (this is because if $c > \lambda$, then $\lambda n - c < \lambda(n-1)$ for all n), and that $\lambda N > c$ (which implies that full cooperation is the most efficient outcome of the stage game).

2.3.2 Punishment technology

Suppose that player i has revealed his information to player j (or $\mu_{ji} = 1$). This revelation makes player i vulnerable to player j. In fact, we assume that if i reveals his information to j, then in every period of the stage game player j can decide whether to "punish" (P) player i by making him pay a cost $k > 0$ or not to punish him (NP). Then, the action set of player i associated with the punishment choices is $A'_i = \{P, NP\}^{|\{j|\mu_{ij}=1\}|}$ (if $\mu_{ij} = 0$ for all $j \neq i$, then player i cannot punish anybody, and $A'_i = \emptyset$).

We assume that every agent i can pay the cost k at most once at every period. This means that if two or more players know his information and they all decide to punish him, only one of the punishments has an effect.

2.4 The Game

2.4.1 Timing

The timing of the game is the following:

(1) *In the agent-detection model only*, the external agent chooses the allocation $\{\alpha_1, ..\alpha_N\}$. The N agents perfectly observe this allocation.

(2) Each agent may or may not reveal his/her information to one or more of the others. An organization structure $\mu \in \mathcal{I}$ arises.

(3) For a given organizational structure μ and implied vulnerability structure V, the stage game described above is played an infinite number of times at periods $t = 1, 2...$ At every period agents simultaneously choose whether to cooperate or not cooperate and, if they have information on some other agents, whether to punish them or not. Moreover, at every period, every agent is directly detected according to the probabilities of independent detection (i.e., the allocation $\{\alpha_1, ..\alpha_N\}$ chosen above in the agent-based detection model and according to the cooperation level in the cooperation-based detection model) and, if detected (either directly or indirectly), he has to pay a cost b.

In Sections 3 and 4 we analyze the agent-based detection model. In particular, in Section 3 we analyze the subgame that starts after the external agent's decision has been made, while in Section 4 we analyze the whole game endogenizing the external agent's choice. In Section 5 we analyze the cooperation-based detection model.

2.4.2 Payoffs

The Agents and the Organization Let h^t denote a period $t \geq 1$ history in the repeated game.[16] Let $\mathcal{H}$ denote the set of histories. Then, player i's (pure) strategy is denoted as $s_i : \mathcal{H} \to A_i \times A_i'$.

Given the description of the agents' behavior $s(h^t)$ at period t given history h^t, player i's payoff in that period is

$$\pi_i^t(s(h^t)) = \lambda n(s(h^t)) - c1_{s(h^t)}^A(i) - k1_{s(h^t)}^B(i) - b \left[1 - \prod_{j \in V_i} (1 - \alpha_j) \right] \tag{1}$$

where $n(s(h^t))$ denotes the number of players cooperating at time t under $s(h^t)$, $1_{s(h^t)}^A(i)$ is an indicator variable which takes the value 1 if agent i cooperates at history h^t under $s(h^t)$ and $1_{s(h^t)}^B(i)$ takes the value 1 if anyone with information about i chooses to punish him at history h^t and 0 otherwise.[17]

The per-period payoff of agent i, $\pi_i^t(s(h^t))$, can be decomposed into $\lambda n(s(h^t)) - c1_{s(h^t)}^A(i) - k1_{s(h^t)}^B(i)$, which is the payoff coming from the interaction among the N agents in the stage game, and $-b \left[1 - \prod_{j \in V_i} (1 - \alpha_j) \right]$, which we refer to as the per-period "*information leakage cost*" for agent i associated with the information structure μ (recall that μ determines the set V_i).

We suppose that agents discount the future according to a discount factor $\delta \in (0, 1)$ and we write $\pi_i(s) = \sum_{t=0}^{\infty} \delta^t \pi_i^t(s(h^t))$ where h^t is the history in period t induced by the strategy profile s. Finally we can write down the overall payoff for the organization as

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[16]h^t contains information on the allocation $\{\alpha_1, ..\alpha_N\}$ (in the agent-based detection model only), on the organization structure μ and on the previous decisions to cooperate or not and to punish or not by all players.

[17]Note that (1) contains a slight abuse of notation since in a cooperation-based detection mode the probability α_j is a function of the level of cooperation of agent j at history h^t. Instead, in an agent-based detection model α_j is determined by the external agent at the beginning of the game and it is therefore constant with respect to $s(h^t)$.

$\Pi(s) = \sum_{i=1}^{N} \pi_i(s).$

Note that the *first best* for the N agents in the repeated game is full cooperation and no information to be exchanged (because exchanging information causes higher information leakage cost); however, full cooperation may not be sustainable as a Subgame Perfect Nash Equilibrium in the repeated game. Finally, notice that no cooperation and always punishing can always be sustained as an equilibrium of the repeated game for any organization structure μ, it represents the minmax for each player i and, given any organization structure μ, this is clearly the equilibrium that minimizes $\Pi(s)$.

The External Agent The external agent appears only in the agent-detection model. We assume that the goal of the external agent is to minimize the cooperation among the N other agents. In other words, given that at each period t the production of the cooperation is $\lambda n(s(h^t))$ (where h^t is the history in period t induced by the strategy profile s), the external agent aims to *minimize* $\sum_{t=0}^{\infty} \delta^t \lambda n(s(h^t))$. For simplicity, we assume that the authority gets no utility from saving part of the budget B. Also, the external authority does not benefit from the the payments b incurred by the detected agents. This is because often these payments are costly for the external authority, as they may consists in detention in prison facilities, etc.[18]

2.4.3 Efficient Organization Structure

For each organization structure μ and for any δ, it is possible to identify a set of Subgame Perfect Nash Equilibrium (SPNE hereafter) in the repeated game. In the analysis of the game, to compare alternative organization structures, for every organization structure μ and for any δ, *we identify the most efficient SPNE achievable under μ* (the SPNE that maximizes $\Pi(s)$) *when the discount factor is equal to δ.* Let us refer to such an equilibrium as $s^*(\mu, \delta)$.

For a given δ, we say that one organization structure μ is *strictly more efficient* than another organization structure μ' if we have $\Pi(s^*(\mu, \delta)) > \Pi(s^*(\mu', \delta))$. Then, we assume that, once the external agent chooses the allocation $\{\alpha_1, ..., \alpha_N\}$, the organization μ that will be formed is the most efficient one, that is, one that achieves the highest $\Pi(s^*(\mu, \delta))$. In other words, we assume that the N agents select $\mu^* \in \arg\max_\mu \Pi(s^*(\mu, \delta))$.[19]

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[18]Alternative specifications of the behavior of the external agent are discussed in Section 7.

[19]We do not explicitly model the process of the formation of the organization. However, note that the information exchange is a one-time act that can be performed in a controlled environment in which it

3 Agent-Based Detection: Organization Structure

In this section we start analyzing the agent-based detection model. We take the allocation of detection probabilities chosen by the external agent $\{\alpha_1, ..., \alpha_N\}$ as given and we identify the most efficient organization structure the other N agents can form. Given this characterization, in Section 4 we step back and we study the external agent's optimal behaviour.[20]

As is usual in repeated games, the threat of punishment helps to sustain cooperation. In our model, exchanging information modifies the threat of punishment for some of the agents. This could lead to higher cooperation within the organization. However such information exchanges come at the cost of increasing the information leakage cost of the organization, because they may expand the agents' vulnerability sets. In this section we study how this trade-off affects the organization's optimal structure, and we fully characterize the optimal organizational structure for any allocation $\{\alpha_1, ..., \alpha_N\}$.

First, in Section 3.1, we will focus on one side of the trade-off, that is, the information leakage costs. Then, in Section 3.2, we will compare such costs with the efficiency gains that information exchange generates and we finish by characterizing the optimal organizational structure.

3.1 Information Leakage Costs

We begin by focusing on optimal structures *given a fixed number of agents "linked" to other agents*, that is, a fixed number of agents that disclose their information to at least one other agent. Note that with respect to the benefits of having agents linked, these depend only on their number rather than on the structure of the organization. In particular, since an

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is easier to enforce efficient behavior from the agents (in particular, it can involve the exchange of side-payments or hostages to be completed (see Williamson (1983)). After that, the agents move on to play the infinitely repeated game in which day-to-day cooperation is harder to sustain without punishments.

Notice also that it is always possible to sustain this behavior in equilibrium. To see this, assume that the agents decide simultaneously and *non-cooperatively* whether to reveal their information to other agents. In a game like this, it is always possible to obtain the most efficient organization structure as an equilibrium outcome by imposing that if agents do not exchange information as prescribed by the most efficient organization structure, no agents will ever cooperate in the repeated game.

[20] Note that even though we assume that the external authority determines these probabilities of detection, as we assume in the agent-based detection model, the probability of detection could also be exogenously given and due to some intrinsic characteristics of the agents. For example, some agents may be more talented in evading detection (some may have a cleaner criminal record, or simply might be able to run faster). If this is the case, the analysis of this section can be seen as self-contained.

agent cannot be punished more harshly by revealing his information to more than one agent (see the assumptions in Section 2.3.2), the potential *benefit* that the links can yield to the organization is constant with respect to all the organization structures with the same number of linked agents.[21] As a consequence, we obtain the following Lemma.

Lemma 1 *If the number of linked agents is fixed, an efficient organization minimizes the information leakage costs.*

By Lemma 1, from the organization point of view there is no gain in an agent disclosing his information to more than one other agent. Indeed, by doing so, the information leakage costs of the organization may increase (since the vulnerability set of the agent expands), while the maximum cooperation level obtainable from that agent remains the same.[22] This observation yields the next Lemma.

Lemma 2 *Any efficient organization structure is equivalent to one in which each agent reveals his information to at most one other agent.*

Lemma 2 suggests that, given a number of linked agents, we have to understand, first, which agents should reveal their information and, second, to whom they should reveal it to.

We begin by characterizing the optimal organization structure when the number of "linked" agents n is strictly less than N in the next Proposition.

Proposition 1 *A hierarchy with the agent with the lowest probability of detection at the top of the hierarchy and the n agents with the highest probabilities of detection linked to him (i.e., $N, N-1, ..., N-n+1 \longrightarrow 1$) is an optimal organization structure with $n < N$ linked agents.*

If the number of linked agents is less than N, the optimal structure is simply a hierarchy, in which the top of the hierarchy (the agent who receives the information from the others) is the member with lowest probability of detection and the $n < N$ "linked" agents are those with the n highest probability of detection. The proof of Proposition 1 is very simple. Suppose you have N agents, and you want to generate a structure with $n < N$ agents linked

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[21]For an extension of the model that allows an agent to be punished more harshly if more than one agent holds his information, see Section 6.2.2.

[22]Sometimes additional links may come at no additional information leakage cost as illustrated in Figure 1.

to someone else. Recall that without loss of generality we assume that $\alpha_1 \leq \alpha_2 \leq ... \leq \alpha_N$. Suppose first that $n = 1$, so we need to find the way to generate the "cheapest" possible link in terms of information leakage costs. The only event in which this link become costly is the case in which agent i is independently detected and agent j is not. This event has probability $\alpha_i(1 - \alpha_j)$. Then, the cost of the link is minimized when α_i is as small as possible and α_j is as large as possible. If follows that the "cheapest" possible link is the one that requires agent N to disclose his information to agent 1 (the link $N \to 1$). If $n = 2$, the second cheapest link one can generate after $N \to 1$, is $N - 1 \to 1$, and so on. Notice that Proposition 1 implies that the information leakage cost under an optimal structure in which there are $n < N$ links is simply $b\alpha_1 \sum_{i=1}^{n} (1 - \alpha_{N-i+1})$.[23]

The next step is to characterize the optimal structure and the information costs under that structure when there are N linked agents in the organization. Before proceeding with the characterization, we introduce the following definitions.

Definition 2 *Two agents $\{i, j\}$ constitute a "binary cell" if they are linked to each other $(i \longleftrightarrow j)$ and neither of them is linked to anybody else $(V_i = V_j = \{i, j\})$.*

Definition 3 *Consider a cell $\{i, j\}$. Let its "independence value ratio" $\rho(i, j)$ be defined as $\rho(i, j) \equiv \frac{2(1-\alpha_i)(1-\alpha_j)}{2-\alpha_i-\alpha_j}$.*

To understand the intuition of the "independence value ratio", observe that if two agents $\{i, j\}$ are in a cell, each of them *will not* pay b with probability $(1 - \alpha_i)(1 - \alpha_j)$. On the other hand, if each of them is independently linked to a third agent (the same for both, and who may be linked to others) with *overall probability of avoiding detection* β, agent i will not pay b with probability $\beta(1 - \alpha_i)$, and agent j will not pay b with probability $\beta(1 - \alpha_j)$. Then, having the agents $\{i, j\}$ forming an independent cell rather than linking each of them to the third agent minimizes the cost of information leakage if and only if

$$2(1 - \alpha_i)(1 - \alpha_j) > \beta(1 - \alpha_i) + \beta(1 - \alpha_j) \tag{2}$$

or

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[23] Note that if n is even and $\alpha_i = \alpha_j$ for all i, j then the optimal structure Proposition 1 is equivalent to the structure $1 \leftrightarrow 2$, $3 \leftrightarrow 4$, .., $n - 1 \leftrightarrow n$.

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$$\rho(i,j) = \frac{2\left(1-\alpha_i\right)\left(1-\alpha_j\right)}{2-\alpha_i-\alpha_j} > \beta \tag{3}$$

Thus, for any couple of agents the higher is the independence value ratio the greater is the advantage of forming a cell rather than being linked to another agent. *Notice that the independence value ratio is decreasing in both α_i and α_j,* that is, the higher the probability of detection of an agent, the lower the independence value ratio of each cell he is part of.

We are now ready to characterize of the optimal organizational structure with N linked agents in the following Proposition (whose proof appears in the Appendix).

Proposition 2 *Let $i^* \in \{2, .., N\}$ be the largest even integer such that $\rho(i-1, i) > (1 - \alpha_1)(1 - \alpha_2)$. If no such integer exists, set $i^* = N$. The optimal organization structure with N linked agents is described as follows: all the agents $i = 1, .., i^*$ are arranged in binary cells as $1 \leftrightarrow 2, 3 \longleftrightarrow 4, .., i^* - 1 \longleftrightarrow i^*$ and the agents $i = i^* + 1, .., N$ all reveal their information to agent 1, that is, $i^* + 1, .., N \to 1$.*

Proposition 2 suggests that the optimal way to link N agents in an organization is to divide the agents in two groups according to their probabilities of detection: a group comprising the i^* agents with the lowest probabilities of detection, and another group with the $N - i^*$ agents with the highest probability of detection. The agents belonging to the first group are arranged in binary cells formed by agents with adjacent probability of detection (i.e. $1 \leftrightarrow 2, 3 \longleftrightarrow 4, .., i^* - 1 \longleftrightarrow i^*$). All the agents belonging to the second group reveal their information to agent 1 $(i^* + 1, .., N \to 1)$.[24] An example of the optimal structure described in Proposition 2 is illustrated in Figure 2, Panel A.

Let us discuss the intuition behind Proposition 2. Suppose that, after following the procedure described in Proposition 1, and having $N - 1$ agents linked to agent 1, one wants to link agent 1 to someone else. It is clear that the best way to do it is to create the link $1 \to 2$. However, because agent 1 already holds the information of all the other agents, this last link is expensive for the organization. Indeed, the rest of the organization will be now detected *if either 1 or 2 are detected.* In particular, agents with relatively low probability of detection could now have an *overall lower probability of detection by being linked to each other, rather than to both 1 and 2.* This suggests that, if one wants to link

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[24]Notice that, because agents 1 and 2 form a cell, agents $i^* + 1, .., N$ could equivalently reveal their information to agent 2 or to both agents 1 and 2.

all the N agents to someone else in the organization, the best way to do it may be to create a *mixed* structure, in which agents with high probabilities of detections are linked to the cell $\{1, 2\}$ in a hierarchical fashion, while agents with relatively low probabilities of detection (agents 3,4,etc.) remain organized in independent cells. In particular, an easy result to show is the fact that, if we have to organize a set of agents in binary cells, the arrangement which minimizes the information leakage cost is the one in which the agents are link to each other sequentially as $1 \leftrightarrow 2$, $3 \leftrightarrow 4, .., i^* - 1 \leftrightarrow i^*$.[25]

The number of agents i^* belonging to the independent cell component depends on how steeply the independence value ratio of each couple with subsequent probabilities of detection grows. If α_1 and α_2 are very low relatively to the other agents' probabilities of detection, it could be the case that $\rho(i-1, i) < (1 - \alpha_1)(1 - \alpha_2)$ for all $i = 4, .., N$. In this case, Proposition 2 requires to link all the agents $3, .., N$ to agent 1 (who remains linked in a cell with agent 2).[26] On the other hand, if α_3 and α_4 are close enough to α_2, then $\rho(3, 4) > (1 - \alpha_1)(1 - \alpha_2)$ and Proposition 2 prescribes agents 3 and 4 to form a cell rather than being linked to both agents 2 and 1, and so on.

The optimal structure described in Proposition 2 is illustrated in Figure 2, Panel A, which illustrates the optimal structure when there are $N = 6$ links and when $(1 - \alpha_1)(1 - \alpha_2) \in [\rho(7, 8), \rho(5, 6)]$. Note that in terms of information leakage costs and in their ability to sustain cooperation the three structures in Panels A, B and C of Figure 2 are equivalent.

Finally, Proposition 2 implies that if either agent 1 or agent 2 (or both) are detected, the lowest ranks of the organization (i.e., the agents with the highest probabilities of detection) are detected as well but it is possible that relatively high ranks of the organization, organized in "cells", remain undetected.

The following Corollary to Proposition 2 characterizes the optimal organization structure if the probabilities of detection are symmetric.

Corollary 1 *When $\alpha_i = \alpha_j$ for all i, j then $i^* = N$, that is, the optimal organization structure with N links is a binary cell structure.*

The optimal organization structure described in Corollary 1 is illustrated in Figure 3 for $N = 6$. Corollary 1 follows from the fact that in the symmetric case, the characterization in Proposition 2 implies $i^* = N$. Indeed, if all the agents have the same probability of

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[25] We show this claim in the first step of the proof of Proposition 2 in the Appendix.

[26] In particular, if α_1 and α_2 approach zero, all these link have a arbitrarly small information leakage cost, so the organization information leakage cost is the same as in anarchy.
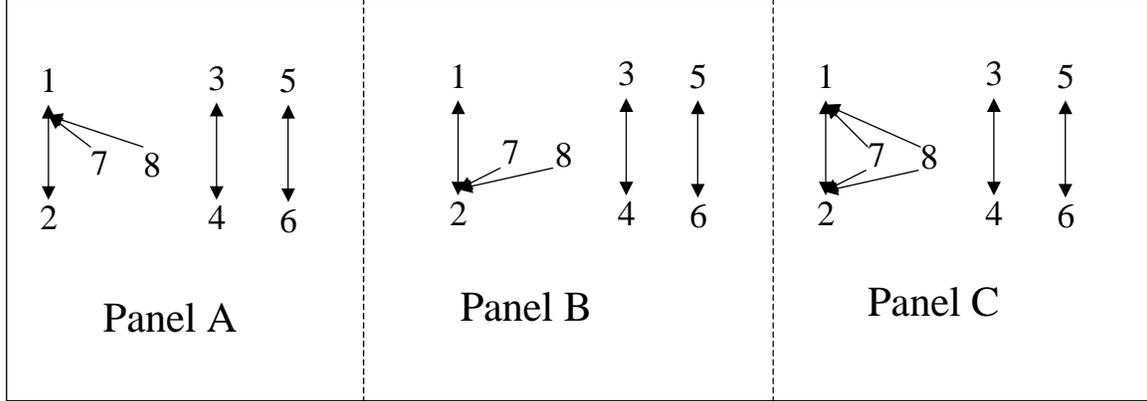
Figure 2: Figure 2: Equivalent optimal structures with $N = n = 8$ and $i^* = 6$.
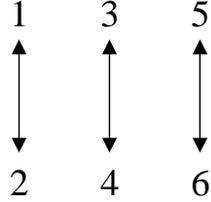

Figure 3: Binary cells

detection it is never optimal to link one agent to an agent who is already linked to someone else rather than having him forming a cell with another agent.

The characterization of the optimal organization given a number of linked agents n that we carried out in Propositions 1 and 2 allows us to define the information leakage cost function $L : \{0, .., N\} \to R$ as follows

$$
L(n) = \begin{cases}
0 & n = 0 \\
b\alpha_1 \sum_{j=N-n+1}^{N}(1 - \alpha_j) & n \in \{1, .., N-1\} \\
b(\alpha_1 + \alpha_2 - \alpha_1\alpha_2) \sum_{i=i^*+1}^{N}(1 - \alpha_i) & \\
-b\sum_{i=1}^{\frac{i^*}{2}}\left[(1 - \alpha_{2i-1})\alpha_{2i} + (1 - \alpha_{2i})\alpha_{2i-1}\right] & n = N
\end{cases}
$$

The function L represents the total information leakage cost of adding linked agents in the organization. Let l be defined as the marginal information leakage cost of the $n - th$ link, i.e. $l(n) = L(n) - L(n - 1)$.

By Propositions 1 and 2, we can state the following corollary.

Corollary 2 *l is a weakly increasing function*

Finally, notice that Corollary 1 implies that when $\alpha_i = \alpha$ for all i, then $i^* = N$ and $l(n) = b\alpha(1 - \alpha)$ for all n.

3.2 Optimal Number of Links

In the previous section we characterized the optimal organization structure *given a number of linked agents* and we derived the cost function L and marginal cost function l that the organization has to incur to link any number of agents. In this section we compare this cost with the benefit that information diffusion throughout the organization provides, and thereby we characterize the optimal organization structure.

First of all, it is useful to characterize the circumstances in which information links induce more cooperation. In order to do so, for $m \geq 1$ and $k \geq 0$, let $\Delta(m, k)$ be defined as $\Delta(m, k) \equiv \frac{c-\lambda}{\lambda m+k}$. Observe that $\Delta(m, k)$ is decreasing in both m and k.

Proposition 3 *When $\delta \geq \Delta(N-1, 0)$ or $\delta < \Delta(N-1, k)$, the most efficient organization is anarchy.*

Recall by Definition 1 that an anarchy is a structure with no links. Proposition 3 (whose proof is in the Appendix) states that if δ is either high enough or low enough, the most efficient organization structure is anarchy. This is because if δ is high enough (i.e. higher than $\Delta(N-1, 0)$), full cooperation can be reached in anarchy. Then, since we are comparing organizations by looking at the most cooperative equilibrium that can be reached under them, adding links in the organization would induce positive information leakage costs but no benefits. On the other hand, if δ is low enough (i.e. lower than $\Delta(N - 1, k)$), even the threat of the additional punishment that the information exchange yields (i.e. the payment k), is insufficient to induce cooperation. Then, in this case also, linking agents to each other induces positive information leakage cost but no benefits. As we show in the following results (whose proof is in the Appendix), in the range $\delta \in [\Delta(N - 1, k), \Delta(N - 1, 0))$, an organization in which information is exchanged can achieve a strictly better outcome than an anarchy.

Lemma 3 *If m other agents cooperate, then (1) in equilibrium it is possible to sustain cooperation from an agent who is not linked to other agents if and only if $\delta \geq \Delta(m, 0)$. (2) If in addition the agent is linked to another agent, then cooperation can be sustained in equilibrium if and only if $\delta \geq \Delta(m, k)$.*

Since $\Delta(\cdot, \cdot)$ is decreasing the second argument, Lemma 3(2) guarantees information exchange is beneficial because it increases the range of δ under which any agent can be induced to cooperate.

Given Lemma 3, we are ready to characterize the optimal organization structure. On the side of the links' benefits, suppose we have m linked agents and one wants to add another linked agent. Then, for all δ in the interval $[\Delta(m, k), \Delta(N-1, 0))$ we get one more agent cooperating and an increase in production of $N\lambda - c$. Notice that as the number of links increases, the critical δ for which an agent can be induced to cooperate decreases, so an increase in production is easier to achieve.

To start studying the trade-off between links' benefits and costs for any δ, we can define the set of *effective* organizations.

Definition 4 *An organization is effective if it has a number of links sufficient to induce cooperation from the agents who reveal their information to someone else. In particular, let $m(\delta)$ be the smallest integer m for which $\delta \geq \Delta(m-1, k)$. Then, an organization is effective if it has at least $m(\delta)$ linked agents.*

The definition of an effective organization captures the fact that in our model, for each δ there is a critical minimal level of cooperation that induces a linked agent to cooperate. If the number of agents who cooperate (because they are linked to someone else) is below that critical level, the threat of the punishment k is not sufficient to induce cooperation. Thus, any link created in an organization which is not effective (i.e., in which the linked agents are less than $m(\delta)$) has a positive information leakage cost and no benefits. This implies that an organization which is not effective is never optimal since it is always dominated by anarchy. Thus, if $\delta < \Delta(N-1, 0)$, the production level of an organization as the number of linked agent n increases, can be represented by the function $W : \{0, .., N\} \to R$ defined as follows:[27]

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[27] Notice that if $\delta \geq \Delta(N-1, 0)$, by Proposition 3 we achieve full cooperation in anarchy, so, as we are restricting our attention to the most efficient equilibria of the repeated game, the benefit of the links is zero.

$$W(n) = \begin{cases} 0 & n \in \{0, .., m\,(\delta) - 1\} \\ n\,(N\lambda - c) & n \in \{m\,(\delta)\,, .., N\} \end{cases}$$

The marginal benefit of the organization as the number of links increases is represented by the function $w(n) \equiv W(n) - W(n-1)$.

Now, among the number of links that make the organization effective, let us identify as $n^*(\delta)$ the one that maximizes the value of the organization.

Definition 5 *Let $n^*(\delta)$ be the highest integer $n \in \{0, .., N\}$ such that $n \geq m(\delta)$ and $l(n) \leq w(n)$ (let $n^*(\delta) = 0$ if no such n exists in the set $\{0, .., N\}$).*

Recall that $l(n)$ represents the marginal cost of adding a linked agent in the organization and, by Corollary 2, it is weakly increasing.

Thus, $n^*(\delta)$ is the last n before the marginal cost and the marginal benefit of the links cross each other, thus it is the optimal number of linked agents in the organization.

At this point we are ready to characterize the optimal organization structure. Recall that by Proposition 3, if $\delta \geq \Delta(N-1, 0)$, the optimal organization is anarchy. In Proposition 4 we focus on the case $\delta < \Delta(N-1, 0)$.

Proposition 4 *If $\delta < \Delta(N-1, 0)$, the optimal organization structure is described as follows: (1) It is a hierarchy with $n^*(\delta)$ subordinates as described in Proposition 1 if $n^*(\delta) \in \{1, .., N-1\}$ (2) It is an organization with N links as described in Proposition 2 if $n^*(\delta) = N$ (3) It is anarchy if $n^*(\delta) = 0$.*

Proposition 4 fully describes the optimal organization structure given a detection probabilities distribution $\{\alpha_1, .., \alpha_N\}$. To identify the optimal organization structure, one should start by looking at all the possible hierarchies as described in Proposition 1. As more and more agents are inked to agent 1, the cost of information leakage $l(n)$ increases as well. If among these hierarchies there are effective ones, the most efficient one among them is the one before $l(n)$ and $w(n)$ cross.

Finally, if there are no effective organizations among the organizations considered in Propositions 1 and 2, of course the optimal organization is an anarchy.

Corollary 1 implies that when $\alpha_i = \alpha$ for all i, $l(n) = b\alpha(1 - \alpha)$ for all n. Thus, the optimal structure is either an anarchy or a set of binary cells.

Corollary 3 *Suppose $\alpha_i = \alpha$ for all i. If $\lambda N - c > b\alpha(1-\alpha)$ and $[\Delta(N-1,k), \Delta(N-1,0))$ then the optimal structure is a binary cell structure. Otherwise, the optimal structure is an anarchy.*

This concludes the characterization of the optimal organization structure for a given detection probability distribution $\{\alpha_1, .., \alpha_N\}$. In the next section we endogenize such probabilities and we discuss the strategic issues regarding the external agent.

4   Agent-Based Detection: The External Authority

In the previous section we took the external authority's behavior as exogenously given, and we characterized the optimal organization structure given an agent-based detection probability distribution $\{\alpha_1, .., \alpha_N\}$. In this section, we focus on the external agent strategic choices and we derive some normative results on optimal detection strategies of secret organizations.

As we discussed in section 2.4.2, in what follows we assume that the external authority's objective is to minimize the number of agents who cooperate, that is, the organization's production level.

Recall that the external agent has a budget $B \in \left(0, \frac{N}{2}\right)$ available for direct detection.[28] The problem of the external agent is to allocate B to determine the probability α_i of detection of each agent i such that $\sum_{i=1}^{N} \alpha_i \leq B$. The external authority acts first and chooses these probabilities of detection before the organization forms. Though we discuss the timing assumption of the game in Section 7, we think that it is appropriate in situations in which the external agent represents the public law enforcement, which may be fairly inflexible in setting their policies and strategies with respect to a criminal organization.

In the next result (whose proof is presented in the Appendix), we proceed to characterize the optimal strategy for the external authority in determining how to allocate its resources.

Proposition 5 *The strategic agent's optimal strategy is to set $\alpha_1 = \alpha_2 = ... = \alpha_N = \frac{B}{N}$ if $b\frac{B}{N}(1 - \frac{B}{N}) > N\lambda - c$ and, otherwise, it is to set $\alpha_1 = 0$ and $\alpha_2 = ... = \alpha_N = \frac{B}{N-1}$.[29]*

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[28] By assuming that $B < N/2$ we ensure the authority prefers to spend all its budget. Otherwise, we may have situations in which the authority prefers to set $\alpha_1 = ... = \alpha_N = 1/2 < B/N$ and dispose of part of the budget. This add cases to consider, and brings little additional economic insight.

[29] Note that this allocation is feasible as $\frac{B}{N-1} < 1$ because $B < N/2$ and $N > 2$.

If the budget allocation is symmetric, the marginal cost of each link $l(n)$ is constant and equal to $b\frac{B}{N}(1 - \frac{B}{N})$. A symmetric allocation can prevent the formation of any link if such a cost is greater than the potential benefit of individual cooperation. This is the case when $b\frac{B}{N}(1 - \frac{B}{N}) > N\lambda - c$, and in these circumstances a symmetric allocation is optimal as it deters any cooperation.

However, if $b\frac{B}{N}(1 - \frac{B}{N}) < N\lambda - c$, by Corollary 3, a symmetric allocation would yield for all $\delta \in [\Delta(N - 1, k), \Delta(N - 1, 0))$ the formation of a binary cell structure that reaches full efficiency. The question is whether in these situations the external agent can do something else to prevent full efficiency. Proposition 5 addresses this question and suggests that in this case an allocation in which one agent remain undetected and the budget is equally divided into the other $N - 1$ agents is optimal. Under this allocation, sometimes the organization still reaches full efficiency (in this case we can conclude that the external agent cannot prevent full efficiency to occur), but in some cases a hierarchy with $N - 1$ links arises. Since the hierarchy is strictly less efficient than a binary cell structure, this allocation strictly dominates the symmetric one.

We show that there is no other allocation that strictly dominates $\alpha_1 = 0$ and $\alpha_2 = ... = \alpha_N = \frac{B}{N-1}$ if $b\frac{B}{N}(1 - \frac{B}{N}) > N\lambda - c$. The intuition for this part of Proposition 5 is the following. First of all, notice that if two agents remain undetected ($\alpha_1 = \alpha_2 = 0$), following the characterization of Proposition 4, the organization can form N links without incurring any additional information leakage costs with respect to the cost they would incur in anarchy (this is because one of the two agents will act as a hub for the other $N-1$ and he can reveal his information to the second agent without any information leakage cost). So, to deter full efficiency the external agent can leave at most one agent undetected. Suppose now that some cooperation is deterred by an allocation in which all agents are detected with some probability ($\alpha_1 > 0$). Then, the agent with the lowest allocation will act as a hub in a hierarchy as described in Proposition 1. In the Appendix we prove that if this is the case, the links in such hierarchy have to be exactly $N - 1$. Then, moving all the resources from the hub to the other agents as suggested in Proposition 5 is equivalent to the original allocation.

Proposition 5 implies that in the case in which a symmetric allocation is ineffective to prevent full efficiency (i.e., if $b\frac{B}{N}(1 - \frac{B}{N}) < N\lambda - c$), the best strategy available to the external agent is to allow $N - 1$ links to form at no cost, and try to make the last link as costly as possible by leaving one agent undetected. If that is the case, the undetected agent will become the hub of the organization. Since he is not subject to punishment from the

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other members of the organization, he will cooperate less often and the organization will be less efficient than a binary cell structure. Notice that there are instances (if $m(\delta) = N$) in which full cooperation is necessary for the organization to sustain any cooperation. Then, if one agent does not cooperate the entire organization becomes non effective and cooperation falls apart. Otherwise, Proposition 5 implies that the external agent cannot prevent $N-1$ agents in the organization to cooperate.

In Section 5 we abandon the agent-based detection model we studied so far, and we discuss the cooperation-based detection model that is, a model in which the probability of detection of the agents increases in their level of cooperation.

5   Cooperation-Based Detection

In this section, we assume that, rather then being determined by the external agent, the probability of detection of an agent increases with his level of cooperation in the organization. This alternative detection model is available in situations in which the daily activity carried out by the organization consists in an illegal activity, such as drug trading, gambling, etc.

This modification to the model has two effects. First, as cooperation increases the probability of detection, it changes the incentives to cooperate. Second, we will see that it makes centralization more desirable. This is because concentrating all the information in the hands of one agent who cooperate less makes any increase in cooperation of the other agents less costly from an information leakage point of view. Moreover, notice that with respect to the agent-based detection model, cooperation from the $N-th$ agent (the hub of the hierarchy) is less likely to occur as it would involve an increase in his probability of detection.

Recall that, as specified in Section 2, in this model, if p_i is the probability of agent i cooperating at a certain period, then agent i is detected with probability $\alpha(p_i) = \alpha p_i$ with $\alpha \in (0,1)$ in that period. We also assumed that cooperation is the most efficient action in anarchy, which requires $b\alpha < \lambda N - c$. In the spirit of Lemma 3, let $\widetilde{\Delta}(N-1, k) \equiv \frac{c - \lambda + \alpha b}{\lambda(N-1) + k}$

Lemma 4 *(1) If $m-1$ other agents cooperate, an agent who did not reveal his information has an incentive to cooperate if $\delta \geq \widetilde{\Delta}(m-1, 0)$. If the agent revealed his information to someone else, he can be induced to cooperate if $\delta \geq \widetilde{\Delta}(m-1, k)$ (2) If $\delta \geq \widetilde{\Delta}(N-1, 0)$ anarchy is the most efficient organization structure.*

Notice that in anarchy, cooperation is harder to sustain than in the previous model because the incentive to deviate increased, since the agent not only saves the direct cost of cooperating but also reduces the probability of detection. Also, notice that, in contrast to the previous model, if no agents can be induced to cooperate (as it is the case when $\delta < \widetilde{\Delta}(N-1,k)$), all organizations are equivalent as information exchange has no information leakage cost. *Because of this consideration and point (2) of Lemma 4, in the rest of this section and the next we focus on $\delta \in \left[\widetilde{\Delta}(N-1,0), \widetilde{\Delta}(N-1,k) \right)$*

In this model, information exchange is costly only if the agent who receives the information is going to cooperate with positive probability. This is because as long as an agent does not cooperate, he cannot be detected independently by the external agent.

5.1   Optimal Organization Structure

Following the analysis of Section 3, let us now characterize the optimal organization structure given a number of linked agents. Note that the analysis is made more complicated than the one in Section 3 by the fact that in this specification of the model the level of cooperation affects the information leakage cost of any organization, so the costs and benefits of creating links in the organizations cannot be studied separately. This implies that for any organization structure we have to check whether the organization can reach a higher efficiency by imposing a lower level of cooperation by any of its members.

Let us now move on to the characterization of the optimal structure given a number of linked agents $n \leq N$ links. Note that besides specifying the link structure, this characterization also has to specify the cooperation level of each agent in the organization.[30]

Proposition 6 *(1) The optimal organization structure with $n < N$ linked agents is a hierarchy $N - n + 1, .., N \rightarrow 1$. The agents $2, .., N$ fully cooperate and agent 1 does not. (2) If $N\lambda - c \geq b\alpha\,(2 - \alpha)$, the optimal organization structure with N links is a binary cell structure in which all agents cooperate, while if $N\lambda - c < b\alpha\,(2 - \alpha)$, it is a hierarchy with $N - 2$ agents cooperating and linked to the cell $\{1, 2\}$ which does not cooperate.*

For any number of linked agents $n < N$, if agent 1 is the agent with the lowest probability of cooperating p_1, and $N - n, .., N$ are the agents with the highest probability of cooperation, a hierarchy with $N - n, .., N \rightarrow 1$ is optimal. In particular, if $p_1 = 0$ and

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[30]Since if agents do not cooperate the links are costless, and the specified information structures would be optimal anyway, we can specify these links and efficient cooperation levels without worrying about δ being high enough to induce cooperation from the agents.

$p_{N-n+1}, .., p_N = 1$, such hierarchy does not impose any information leakage cost for the organization (besides to ones imposed by the cooperation of the n agents, which we know it is optimal given the assumption $b\alpha < \lambda N - c$). The total payoff of such hierarchy is $n(N\lambda - c - b\alpha)$.

Suppose now we want to link N agents. Suppose that $N\lambda - c \geq b\alpha(2 - \alpha)$. If this is the case, it is efficient to fully cooperate in a binary cell structure. In Proposition 6 we show that a binary cell structure dominates any other structure that could be created with N links. This is because by creating a hierarchy in which agents 1 and 2 hold the information of all others, in order to keep the probability of detection of the others low enough (to make these links profitable), we need to lower the level of cooperation of agents 1 and 2 too much with respect to what would be achieved in a binary cell structure.[31]

Given the characterization in Proposition 6, we can proceed to discuss the optimal number of links. Following how we proceeded in Section 3, we can denote by $\widetilde{L}(\cdot)$ the total information leakage cost function for a given number of linked agents. Note that, given the characterization in Proposition 6, we have

$$\widetilde{L}(n) = \begin{cases} n\alpha b & n < N \\ Nb\alpha(2 - \alpha) & n = N \text{ and } N\lambda - c \geq b\alpha(2 - \alpha) \\ (N - 2)\alpha b & n = N \text{ and } N\lambda - c < b\alpha(2 - \alpha) \end{cases}$$

Similarly, we can denote by $\widetilde{m}(\delta)$ the minimal number of links to make the organization effective, and by $\widetilde{W}(\cdot)$ the total benefit function given a number of links. We have

$$\widetilde{W}(n) = \begin{cases} 0 & n \in \{0, .., \widetilde{m}(\delta) - 1\} \\ n(N\lambda - c) & n \in \{\widetilde{m}(\delta), .., N\} \end{cases}$$

The optimal number of links $\widetilde{n}$ maximizes $\widetilde{W}(n) - \widetilde{L}(n)$. The following proposition easily follows from the previous considerations and characterizes the optimal organization.

Proposition 7 *If $N\lambda - c \geq \max[b\alpha(2 - \alpha), Nb\alpha(1 - \alpha)]$ the optimal organization is a binary cell structure in which everybody cooperates. Otherwise, the optimal organization is a hierarchy with $N - 1$ links $(2, .., N \to 1)$, agent 1 does not cooperate and the other $N - 1$ agents fully cooperate if $\widetilde{m}(\delta) \leq N$ (while they do not cooperate if $\widetilde{m}(\delta) = N$).*

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[31] If $N\lambda - c < b\alpha(2 - \alpha)$, it is not efficient to cooperate in a binary cell structure. If this is the case, it is possible to achieve cooperation from $N - 2$ agents by linking them to agents 1 and 2 and by imposing no cooperation to agents 1 and 2, who are linked to each other. Notice that this structure is as efficient a hierarchy with $N - 2$ links.

The intuition of Proposition 7 comes from the fact that, in a hierarchy in which the top does not cooperate, the first $N-1$ links do not add additional information leakage costs with respect to anarchy. Then, it is never optimal to link less than $N-1$ agents. A possible alternative with respect to this hierarchy is to link the agents in a binary cell structure. Since now each agent is linked to a cooperating agent, this organization implies additional information leakage cost of $Nb\alpha(1-\alpha)$. If such cost is lower than the additional benefit of $N\lambda - c$ (generated by one additional cooperating agent), this organization is optimal.

6 Applications and Discussion

In this section, we first compare the two models of detection we studied so far, and then we discuss several assumptions we made in the model that can be altered with little loss in intuition.

6.1 Model Comparison and Applications

Proposition 7 allows us to compare the two models we analyzed so far. Recall that in Sections 3 and 4 we studied a model in which an external agent determines ex-ante each agent's probability of detection (*agent-based detection model*). In Section 5, we analyzed a model in which the probability of detection is an increasing function of the cooperation level of the agents (*cooperation-based detection model*).

Comparing the results of the different models is interesting for two reasons. First, they correspond to alternative detection policies that may be available to external authorities. One possibility for an external authority is to invest resources to detect the illegal activity that is carried out in a society. In this way, the agents that cooperate the most with the organization are the most likely to be apprehended. On the other hand, an external authority can decide ex-ante to invest resources to monitor agents independently of how much illegal activity they carry out (for instance, tapping phone calls, monitoring movements and relationships, etc.). Since our results yields predictions on how the organizations react optimally to the different policies, this comparison highlights the consequences of the authority choice when selecting the detection strategy.

Second, there are criminal environment that are more similar to one of the models rather than the other, or situations where the law takes a stand in defining what is constitutionally acceptable detection and enforcement. In these cases, we observe an authority typically

using one strategy rather than the other.

For instance, some criminal organization such as Mafias carry out illegal day-to-day activities such as drug dealing, gambling, etc. In these environments, cooperation-based detection is available to the law enforcement, and since it is typically less costly and controversial, it has been the most common one.

On the other hand, there are organization whose day-to-day activities are perfectly legal, for instance in preparation of a illegal plan (e.g. flying lessons, phone conversations and meetings in preparation for terror attacks). In this situations, because of the ordinary nature of these activities, it is difficult for an external authority to apprehend these agents on the base of their cooperation to the organization. However, it is still possible for an authority to invest resources in targeting and investigating agents independently on their activities, as suggested in the agent-based detection model. Then, associating the two models with the different applications brings out the positive aspects of our results and allows us to tie the normative implications of some results to some more applied setting.

In particular, we are able to state the following remark.

Remark 8 *When all agents are treated symmetrically by the authorities, in the range of δ that allows for information links to sustain cooperation, either anarchy or a binary-cell structure arise in equilibrium in the agent-detection model, whereas in the cooperation-detection model either a hierarchy or a binary-cell structure arise.*

There are two messages to be learned from this result. First of all, Remark 8 highlights the robustness of the binary cell structure as an optimal organization, as it can arise in equilibrium in both models of detection. Second, in an organization that is subject to symmetric agent-detection (such as a terrorist organization) this is *the only alternative to anarchy*. However, in an organization that is subject to cooperation-based detection (such as Mafia and traditional organized crime), *a hierarchy can be optimal as well*. Indeed, since a hierarchical organization offers the possibility to store all the information in the hands of one agent who, as he does not cooperate, is never apprehended and so incurs no additional information leakage costs, a cooperation-based detection strategy always generates some degree of cooperation in the range where a link can make a difference to cooperation.

As we discussed in the Introduction, his prediction is consistent with the new evidence about Mafia organization that suggests the presence of the so-called "third level", formed by agents who collect a lot of information about the structure and the members of the

organization but are never detected as they never carry out any illegal activity.[32]

Our results suggest two more applied considerations that are worthwhile to highlight.

First, Proposition 5 suggests that in an agent-based detection environment, such as terrorist detection, when a symmetric detection allocation fails to prevent the (fully efficient) binary cell structure, sometimes an asymmetric allocation of the detection resources in which one agent is left undetected and the other are equally detected can lead to a strictly less efficient criminal organization.

Second, the development of new technologies has made agent-based detection strategy more and more available to the authorities. This implies that long-lived organizations such as Mafias, which have been investigated mainly through the cooperation-detection model in the past, have been increasingly investigated through the agent-based model. By Remark 8, this change should imply a transition of the internal structure of Mafia organization from the centralized structure prevalent before the '90s to more decentralized structures. Although it is hard to verify this prediction for the lack of evidence, a sign of a hierarchical organization is the ability, with the apprehension or whistle-blowing of a key agent, to detect a substantial part of the organization. Instead, if the organization is structured in cells, the apprehensions may be more frequent but less substantial from an information point of view.[33]

6.2 Discussion of the Assumptions

6.2.1 Timing

Throughout the agent-based detection model, we have assumed that the external authority moves and chooses the agents to target before the formation of any links. Such an assumption can be justified on the grounds that law enforcement policies and investigating budgets are broadly laid out and are hard to fine-tune once a certain policy is in place. On the other hand, a criminal organization has less constraints to satisfy and it is more flexible when an adjustment of strategy is needed.

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[32]Note that in a modification of the model in which the contribution of each agent of the organization $(N\lambda - c)$, is constant rather then increasing in N, Proposition 7 implies that a hierarchy becomes *always optimal* in a cooperation-detection model for a large enough organization.

[33]It is worthwile to note that in the mid-'80s it was possible for the Sicilian judges to organize the so-called "Maxi-processo" in which 324 inter-connected individuals were sentenced guily at the same time. This kind of inter-connected large trials are less frequent now, and it would be interesting to understand whether this is due to a choice of the judges or a less interconnected structure of the organization.

In other circumstances, however, it may be more plausible to suppose that the external authority has the possibility to modify its policy after the information structure is formed (assuming that the authority can fully observe the organization structure μ). In particular, it can adjust the detection probabilities allocation with the goal of detecting as many agents as possible (notice that, ex-post, the external agent cannot influence the level of cooperation in the organization any longer). If this is the case, when looking for an equilibrium of the game, we have to worry whether the policy set ex-ante is credible that is, it is also *ex-post optimal*. Recall that the optimal allocation policies we characterized in Proposition 2.1 are either a symmetric allocation (i.e., $\alpha_1 = .. = \alpha_N = B/N$) or an allocation in which one agent remain undetected and the others are monitored symmetrically (i.e., $\alpha_1 = 0$ and $\alpha_2 = ... = \alpha_N = \frac{B}{N-1}$). While the first allocation, when optimal, induces anarchy, the second allocation, when optimal, can induce a hierarchy in which agent 1 holds all the information. It is immediate to see that the only allocation optimal ex-post is the symmetrical one. This is because if the allocation is asymmetric and a hierarchy emerges, the authority has the incentive to reshuffle all its resources to the information hub of the organization.

6.2.2 Harsher Punishments

Our analysis has assumed that if many agents have information about one agent and decide to punish him, then the agent suffers as if only one agent decides to punish him (that is, he only pays k). There are circumstances, in which if an agent becomes vulnerable to more than one other agent, it can be punished in a harsher way. We conjecture that such punishment technologies might lead to organizational structures similar to the ones described in this paper with the exception that the cells, instead of being binary as the ones we found in our results, would include a small set of agents that exchange information about each other to sustain cooperation within the cell. Then, a possible interesting direction for further research would be to characterize the optimal cell size.

6.2.3 Decaying Detection

In our model, we have assumed that if an agent is detected, then any other agent who had disclosed his information to this agent is also detected with probability 1. One possible way to relax this assumption is to assume that the information decays that is, that if an agent, say i, discloses his information to agent j, if agent j is detected agent i is detected

with probability $\gamma < 1$. This implies that if indirect links are formed, the probability of apprehension decreases with the distance between agents in the network. However, notice that there is only one instance, among all the optimal structures characterized in Section 3, in which an indirect link emerge. Specifically, if N links are formed in the organization, Proposition 4 prescribes that $1 \leftrightarrow 2$ and $i^* + 1, .., N \rightarrow 1$, that is agents $i^* + 1, .., N$ are indirectly liked to agent 2. It is easy to realize that a decay in the probability of detection will just cause i^* to decrease, leading to the hierarchical part of the organization to become larger. It follows, therefore, that if we allow for the possibility of decay in detection, the structures of the optimal organizations will be qualitatively identical to those characterized, while the threshold values of the discount factor and some other quantitative properties of the results will change.

7   Extensions and Conclusion

We will now discuss some results related to several extensions of our model that we consider interesting direction for further research and we conclude

7.1   Prison or police?

Proposition 5 describes how the strategic detection authority should allocate a fixed budget in order to minimize the efficiency of the organization. However, there are further normative implications to be learned from the result that could lead to interesting further research. In particular, we saw that the external agent is able to prevent cooperation which would otherwise occur if $b\frac{B}{N}(1 - \frac{B}{N}) \geq N\lambda - c$. Suppose now that detection and punishment are costly activities for the external agent. For example, assume that the cost function $C(b, B)$ captures the cost of imposing a punishment b to all detected agents (for instance, the cost of building and maintaining prison facilities) and to allocate a budget B to detect them. Then, Proposition 5 suggests the conjecture that, in order to minimize collusion, the external agent should minimize this cost under the constraint that $b\frac{B}{N}(1 - \frac{B}{N}) = N\lambda - c$.

Second, a possible interpretation for the punishment an agent can inflict on another agent once he knows his information is the ability to (anonymously) disclose incriminating evidence to the authorities. If this is the case, k will be correlated with b. Suppose for simplicity that $k = b$. Then, the external authority will face a trade-off in setting b. In particular, increasing b prevents collusion since it makes more likely that $b\frac{B}{N}(1-\frac{B}{N}) \geq N\lambda-$

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c. However, if the external authority is not able to raise b to this threshold level, then raising b actually helps rather than harms the effectiveness of the organization, because it increases the cooperation of the organization. This is because, as $\Delta(N-1,k) = \frac{c-\lambda}{\lambda(N-1)+k}$, raising b (and thereby raising k) increases the range of discount factors for which information exchange increases cooperation in the organization. Further investigation on the interplay among alternative tools available to the authorities seems an interesting direction for future work.

7.2 Growing Organizations

Another interesting direction for further research is studying the dynamic implications of our model. Let us consider the evolving growth of an organizational structure. Suppose that once an agent has information about another agent, this information cannot later be taken away as the organization grows. It follows that, though the organization may be optimizing throughout, the structure that emerges might be inefficient from the *ex-post* perspective.

For intuition here, consider an organization that expects to grow only slowly; specifically consider an organization with only two members. When a third agent joins the organization if it is expected that there would be a considerable delay before a fourth arrives, then optimizing the organizational value might involve giving one of the existing agents information on the new arrival. Then if a fourth agent arrives, the organizational structure that results will not be the one that would have been designed if all agents had arrived simultaneously.

In short, since information cannot be taken away and the organization optimizes period by period as agents arrive (rather than for some hypothetical final period), inefficient structures might emerge.

7.3 Conclusions

This paper presents a simple model highlighting the trade-off between concerns to increase internal efficiency (sustaining cooperation) against the threat of greater vulnerability to an external threat (increasing the probability of indirect detection). Moreover we highlight how anticipating the reaction of the organization the external authority should allocate its resources for detection.

In presenting a fairly simple model we are able to fully characterize strategies for the

organization and the external authority. The results we obtain match the information we have on the structure of criminal organizations such as Mafia and terror networks. We think that this model could be employed further to derive more normative implications for the role of the authorities to detect these organization, and to study their dynamics as they grow.

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Appendix

Proof of Proposition 2 *First step.* Recall that $\rho(j,i)$ is decreasing in both α_j and α_i. This follows trivially from the fact that if $x \geq y \geq 0$ then $\frac{xz}{x+z} \leq \frac{yz}{y+z}$ for all $z \geq 0$.

Second step Let us prove that among all possible binary cell organization structures that pair N agents to each other $\{\mu \in I$ s.t. if $\mu_{ij} = 1$ for all $i \neq j$ then $\mu_{ji} = 1$ and $\mu_{ik} = 0 \ \forall k \neq j\}$ the one which minimizes information leakage costs is $1 \longleftrightarrow 2$, $3 \longleftrightarrow 4$,..., $N - 1 \longleftrightarrow N$. To see this, let us first show that this result holds for $N = 4$. The claim is true if $1 \longleftrightarrow 2$, $3 \longleftrightarrow 4$ is better than either of the alternatives $1 \longleftrightarrow 4$, $2 \longleftrightarrow 3$ and $1 \longleftrightarrow 3$, $2 \longleftrightarrow 4$. This requires that:

$$2b\left[1 - (1 - \alpha_1)(1 - \alpha_2)\right] + 2b\left[1 - (1 - \alpha_3)(1 - \alpha_4)\right] \leq \tag{4}$$
$$2b\left[1 - (1 - \alpha_1)(1 - \alpha_4)\right] + 2b\left[1 - (1 - \alpha_3)(1 - \alpha_2)\right]$$

and,

$$2b\left[1 - (1 - \alpha_1)(1 - \alpha_2)\right] + 2b\left[1 - (1 - \alpha_3)(1 - \alpha_4)\right] \leq \tag{5}$$
$$2b\left[1 - (1 - \alpha_1)(1 - \alpha_3)\right] + 2b\left[1 - (1 - \alpha_2)(1 - \alpha_4)\right] .$$

Inequality (4) holds if $\alpha_1\alpha_2 + \alpha_3\alpha_4 \geq \alpha_1\alpha_4 + \alpha_2\alpha_3$ or if $(\alpha_4 - \alpha_2)(\alpha_3 - \alpha_1) \geq 0$, which is always the case. Inequality (5) also always holds.

Now, suppose that for a general even N the claim is not true. Then, there is an optimal structure in which it is possible to find 2 pairs $\{i_1, i_2\}$, $\{i_3, i_4\}$ such that $\alpha_{i_1} \leq \alpha_{i_2} \leq \alpha_{i_3} \leq \alpha_{i_4}$ is violated. Then since that is the optimal structure, rearranging the agents in these pairs leaving all other pairs unchanged cannot reduce information leakage costs. However, this contradicts the result for $N = 4$.

Third step. It is clear that if agent 1 and 2 do not reveal their information to anybody else, the best way to link them is to link them to each other, since they are the two lowest probability agents. Now, for any couple $\{N - 1, N\}, ..., \{3, 4\}$ let us compare whether it is better from an information leakage point of view to link the pair to each other and independently from the others, or to have them linked to agent 1 (and 2) instead. If the agents N and $N - 1$ are linked to each other, the cost of information leakage corresponding to the couple is $2b\left[1 - (1 - \alpha_N)(1 - \alpha_{N-1})\right]$. If they are linked to agents 1 and 2, the cost of information leakage is $b\left[1 - (1 - \alpha_1)(1 - \alpha_2)(1 - \alpha_N)\right] + b\left[1 - (1 - \alpha_1)(1 - \alpha_2)(1 - \alpha_{N-1})\right]$. Then, the couple $\{N - 1, N\}$ should be linked to agent 1 (and then, since we have $1 \leftrightarrow 2$, to the couple $\{1, 2\}$) if and only if

$$\rho(N-1,N) < (1-\alpha_1)(1-\alpha_2) \qquad (6)$$

If condition 6 fails, by the first step of this proof we know that the condition will fail for any subsequent couple. Then, the optimal way to link the N agents to each other is to create a pairwise structure and by the second step of this proof we know that the optimal way to do this is to set $1 \leftrightarrow 2$, $3 \longleftrightarrow 4$, .. and $N \longleftrightarrow N-1$. If condition (6) is satisfied, we can link agents N and $N-1$ to the couple $\{1,2\}$ and we can go on and repeat this check for the couple $\{N-2, N-3\}$. We repeat this process until we find a couple $\{i-1,i\}$ for which the condition

$$\rho(i-1,i) < (1-\alpha_1)(1-\alpha_2)$$

fails. If we find such a couple, by the first step of this proof we know that the condition will fail for any subsequent couple, and, by the second step of the proof, we can arrange any subsequent couple in a pairwise fashion.∎

Proof of Proposition 3 In this environment, following Abreu (1988) the most efficient equilibria can be replicated by equilibria sustained by the most severe equilibrium punishment, which in anarchy entails no cooperation by any of the agents (as additional punishments are not possible).

Consider an anarchy and the candidate equilibrium where everyone always cooperates except following any deviation (by anybody) from full cooperation. Then a deviation from the equilibrium strategy will yield an agent $\lambda(N-1)+\delta 0$ as she gains $\lambda(N-1)$ in the current but earns nothing in all future periods, whereas cooperation yields $\frac{\lambda N - c}{1-\delta}$. Therefore, this equilibrium is sustainable if and only if $\frac{\lambda N - c}{1-\delta} > \lambda N - \lambda$, or equivalently if and only if $\delta > \frac{c-\lambda}{\lambda(N-1)} = \Delta(N-1,0)$.

Consider now a situation in which an agent revealed his information to someone else. Thus, this agent can be punished by the additional payment of k. However, if $\delta < \frac{c-\lambda}{\lambda(N-1)+k} = \Delta(N-1,k)$, cooperation cannot by achieved even by the threat of the additional punishment. This implies that exchanging information does not have any benefits and, if $\alpha > 0$, it has the cost of increasing the probability of detection. Thus, if $\delta < \Delta(N-1,k)$, an anarchy achieves the highest efficiency.∎

Proof of Lemma 3 To prove (2), notice that, consider a candidate equilibrium in which $m+1$ agents are supposed to cooperate at every period. Focus on an agent i who is supposed to cooperate and has revealed his information to someone else. Suppose that

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if that agent does not cooperate at some period, all the agents revert to the equilibrium in which nobody cooperates and all the agents who hold information about someone else (including the agent who holds agent $i's$ information) punish the agents who revealed their information to them. Then, agent i will not deviate from cooperation as long as $\frac{\lambda m - c}{1 - \delta} \geq \lambda(m - 1) - \frac{\delta k}{1 - \delta}$, or $\delta \geq \frac{c - \lambda}{\lambda(m-1) + k} \equiv \Delta(m - 1, k)$. If the additional punishment k is not available, he does not deviate from cooperation if $\frac{\lambda m - c}{1 - \delta} \geq \lambda(m - 1)$, or $\delta \geq \frac{c - \lambda}{\lambda(m-1)} = \Delta(m - 1, 0)$. This proves (1)∎

Proof of Proposition 5 In order to prove this result, we prove the following Lemma first. Let $\widetilde{\alpha} \equiv \left\{ 0, \frac{B}{N-1}, .., \frac{B}{N-1} \right\}$.

Lemma The allocation $\widetilde{\alpha}$ increases the information leakage cost of the Nth link (linking agent 1 to agent 2) compared to any other allocation α which generates exactly N-1 links.

Proof: Consider any allocation α that generates exactly $N - 1$ links. Since $\alpha_1 \leq \alpha_2 \leq ... \leq \alpha_N$ and $\alpha_1 \geq 0$, it follows that $\alpha_2 \leq \frac{B}{N-1}$. We can compare the additional information leakage costs from the $N - th$ link, $l(N)$ and $\widetilde{l}(N)$ associated with each agent i under allocations α and $\widetilde{\alpha}$. In order to do that, let us consider the allocation $\widehat{\alpha} \equiv \{0, \alpha_2, .., \alpha_N\}$ and first compare α with $\widehat{\alpha}$. Under the optimal information structures with N links described in Proposition 2, given allocation α, either (a) agent i remains linked to agent 1 or (b) agent i is in a binary cell with some other agent j in the organization (which will be $i + 1$ or $i - 1$ depending on whether i is even or odd). In case (a) the incremental leakage cost for agent i is $b(1 - \alpha_i)(1 - \alpha_1)\alpha_2$, while under allocation $\widehat{\alpha}$ is going to be $b(1 - \alpha_i)\alpha_2$. Trivially, $b(1 - \alpha_i)(1 - \alpha_1)\alpha_2 < b(1 - \alpha_i)\alpha_2$. In case (b), since, the incremental information leakage cost for agents i and $i + 1$ of the $N - th$ link under allocation α is $b(1 - \alpha_i)\alpha_{i+1} + b(1 - \alpha_{i+1})\alpha_i - b(1 - \alpha_1)\alpha_i - b(1 - \alpha_1)\alpha_{i+1}$ where the first positive terms denotes the new information leakage costs associated with these agents and the negative terms the old information leakage costs when they were subordinates in the $N - 1$ hierarchy. Since, the cell is preferred to making i and $i + 1$ subordinates to agents 1 and 2 it follows that

$$
\begin{aligned}
& b(1 - \alpha_i)\alpha_{i+1} + b(1 - \alpha_{i+1})\alpha_i - b(1 - \alpha_1)\alpha_i - b(1 - \alpha_1)\alpha_{i+1} \\
< \ & b(\alpha_1 + \alpha_2 + \alpha_1\alpha_2)\alpha_{i+1} + b(\alpha_1 + \alpha_2 + \alpha_1\alpha_2)\alpha_i - b(1 - \alpha_1)\alpha_i - b(1 - \alpha_1)\alpha_{i+1} \\
= \ & b(1 - \alpha_i)(1 - \alpha_1)\alpha_2 + b(1 - \alpha_{i+1})(1 - \alpha_1)\alpha_2 \\
< \ & b(1 - \alpha_i)\alpha_2 + b(1 - \alpha_{i+1})\alpha_2
\end{aligned}
$$

The last expression is the information leakage cost associated with the allocation $\widehat{\alpha}$.

Next we show that the allocation $\widetilde{\alpha}$ has a higher information leakage cost for the $N-th$ link $\widetilde{l}(N)$ than the allocation $\widehat{\alpha}$, that is $\widetilde{l}(N) \geq \widehat{l}(N)$. These two costs can be written down trivially:

$$\widetilde{l}(N) = b \sum_{i=3}^{N} \frac{B}{N-1}\left(1 - \frac{B}{N-1}\right) = b(N-2)\frac{B}{N-1}\left(1 - \frac{B}{N-1}\right)$$

and

$$\widehat{l}(N) = b \sum_{i=3}^{N} \alpha_2(1 - \alpha_i) = b(N-2)\alpha_2 - b\alpha_2 \sum_{i=3}^{N} \alpha_i$$

Since $\sum_{i=3}^{N} \alpha_i < B < N-2$, it follows that information leakage costs under $\widehat{\alpha}$ are increasing in α_2, whose highest value is $\frac{B}{N-1}$ and when it takes this value the information leakage costs are equal to those under $\widetilde{\alpha}$. Thus $\widetilde{l}(N) \geq \widehat{l}(N) \geq l(N)$.$\blacksquare$

Let us now proceed to the proof of Proposition **5**.

First step. First of all, note that under some circumstances the external authority's strategy will be irrelevant. In particular for $\delta < \Delta(N-1, k)$ and $\delta \geq \Delta(N-1, 0)$ the organization will be anarchic and all agents will either not cooperate (if $\delta < \Delta(N-1, k)$) or cooperate (if $\delta \geq \Delta(N-1, 0)$), regardless of the external authority's allocation of its investigative budget B. *In the rest of the proof we will focus on* $\delta \in [\Delta(N-1, k), \Delta(N-1, 0))$.

Second step. Suppose now that $N\lambda - c < b\frac{B}{N}(1 - \frac{B}{N})$. By Corollary 1, in this case the symmetric allocation deters the organization from establishing any link, so in this case this will be the optimal strategy for the external agent. *In the rest of the proof we will then assume that* $N\lambda - c > b\frac{B}{N}(1 - \frac{B}{N})$.

Third step. Assume $N\lambda - c > b\frac{B}{N}(1 - \frac{B}{N})$. In points (1)-(3), we go over all the possible budget allocation and show that the allocation $\widetilde{\alpha} = \left\{0, \frac{B}{N-1}, .., \frac{B}{N-1}\right\}$ is optimal.

(1) Consider any allocation such that $\alpha_1 = \alpha_2 = 0$. Then, the organization can reach full efficiency with zero additional information leakage cost with respect to anarchy. To see this, suppose that $\alpha_1 = \alpha_2 = 0$ then, an organization with the links $\mu_{1i} = 1$ for all $i \in \{2, .., N\}$, $\mu_{21} = 1$ and $\mu_{ij} = 0$ otherwise delivers full efficiency for any $\delta > \Delta(N-1, k)$. Thus, it must be the case that, in order to prevents links between agent and deter efficiency, *at most one agent can be left with zero probability of detection.*

(2) Consider any allocation such that $\alpha_1 > 0$ that is, *all* the probabilities of detections

are set to be positive. Since we are under the assumption that $N\lambda - c > b\frac{B}{N}(1 - \frac{B}{N})$, if these probabilities are symmetric, full cooperation will ensue, and the allocation $\widetilde{\alpha}$ cannot do worse than that. Suppose then that the allocation is asymmetric that is, $\alpha_1 < \frac{B}{N}$. Following the characterization in Proposition 4, the agents will then form an optimal organization.

First, suppose the parameters are such that the organization has N links. Then, the allocation we are considering reaches full efficiency, and the allocation $\widetilde{\alpha}$ cannot do worse than that.

Suppose instead that the optimal organization given the allocation α we are considering generates $N - 1$ links. Then by the Lemma 7.3, allocation $\widetilde{\alpha}$ performs at least as well.

Finally, suppose that under the allocation α the linked agents are $n < N - 1$. We argue that such a structure is impossible. In such organizations, according to Proposition 1, there are three types of agents to consider: the top of the hierarchy agent 1, the $N - n - 1$ independent agents $2, ..N - n$, and the n agents who reveal their information to agent 1, that is $N - n + 1, ..N$. Without loss of generality, we will restrict our attention to the allocations which give the same probability of detection to each agent in the same category (if the probability is not the same, it is easy to see that it is possible to substitute such probabilities with the average in each category and still obtain the same structure of organization). Let's name such probabilities α_1, α_2 and α_N respectively. The probability allocations we are restricting our attention on have to satisfy the following constraints:

(i) $0 < \alpha_1 \leq \alpha_2 \leq \alpha_N \leq 1$ (by feasibility and by Proposition 1);

(ii) $b\alpha_1(1 - \alpha_2) \geq N\lambda - c$ (it is not optimal for the organization to link the $N - n - 1$ independent to agent 1);

(iii) $N\lambda - c \geq b\alpha_1(1 - \alpha_N)$ (it is optimal for the organization to link the n agents to agent 1);

(iv) $\alpha_1 + (N - n - 1)\alpha_2 + n\alpha_N \leq B$ (the resource constraint).

Note that $b\alpha_1(1 - \alpha_2) \leq b\alpha_2(1 - \alpha_2) \leq b\frac{B}{N}(1 - \frac{B}{N})$ since $\alpha_2 \leq \frac{B}{N} < \frac{1}{2}$ (otherwise either the (iv) or is violated or it cannot be that $\alpha_1 \leq \alpha_2 \leq \alpha_N$) but then (ii) cannot hold since $N\lambda - c > b\frac{B}{N}(1 - \frac{B}{N})$. If follows that such a structure is impossible.

(3) In points (1)-(2) we showed that if $N\lambda - c > b\frac{B}{N}(1 - \frac{B}{N})$, all the allocations such that $\alpha_1 = \alpha_2 = 0$ or $\alpha_1 > 0$ are (weakly) dominated by allocation $\widetilde{\alpha}$. Finally, let us consider an allocation such that $\alpha_1 = 0$ and $\alpha_2 > 0$. Under this allocation, it is clear that an organization with $N - 1$ linked agents can arise costlessy. Thus, the best the external agent can do is to try to prevent the $N - th$ link to arise. Observe that, if $\alpha_1 = 0$, the

characterization in Proposition 2 yields, for each $i \in \{4, .., N\}$, to $\frac{2(1-\alpha_{i-1})(1-\alpha_i)}{2-\alpha_{i-1}-\alpha_i} \leq 1 - \alpha_2$ (easy to check since $\alpha_2 \leq \alpha_j$ for all $j \in \{3, .., N\}$). Then, in the optimal organization all the agents are linked to agent 1, without binary cells (besides the cell $\{1, 2\}$). Then, the cost of the $N-th$ link for the organization is $b\alpha_2 \sum_{i=3}^{N} (1 - \alpha_i)$, and it is maximized (under the constraints $\alpha_2 \leq \alpha_i$ for all i and $\sum_{i=2}^{N} \alpha_1 = B$) by $\alpha_i = \frac{B}{N-1}$ for all $i \in \{2, .., N\}$, which is allocation $\widetilde{\alpha}$.∎

Proof of Proposition 6 (1) Note that if $N-n+1, .., N \to 1$, agents $2, .., N$ cooperate and agent 1 does not, we have n links at no additional information leakage cost (besides to ones imposed by the cooperation of the n agents, which we know it is optimal given the assumption $\lambda N - c > b\alpha$), as the probability of detection of agent 1 is zero. (2) Suppose one wants to generate a structure with $n < N$ linked agents. First, let us analyze the optimal binary cell allocation. If the agents are all linked in binary cells, we have to find the optimal cooperation levels p^*, q^* for each agent in a cell. The most efficient pairwise structure solves

$$\max_{p,q \in [0,1]} p(N\lambda - c) + q(N\lambda - c) - 2b(p + q - pq) \tag{7}$$

Note that we have a corner solution, in particular $p^* = q^* = 1$ if $N\lambda - c > b\alpha(2 - \alpha)$, $p^* = q^* \in [0, 1]$ if $N\lambda - c = b\alpha(2 - \alpha)$ and $p^* = q^* = 0$ if $N\lambda - c < b\alpha(2 - \alpha)$.

(a) Suppose first that $N\lambda - c > b\alpha(2 - \alpha)$, so in the most efficient binary cell structure there is full cooperation. Let us consider the following different link structure instead. In particular, let us consider a hierarchy in which $N - 2$ agents, rather than being arranged in binary cells, are all linked to the cell $\{1, 2\}$ (notice that this structure is the optimal one in Proposition 2, in the case in which the probabilities of detection of agents $3, .., N$ are all the same and $\rho(3, 4) < (1 - \alpha_1)(1 - \alpha_2)$). In such organization, it is again optimal to set $p_3, .., p_N = 1$.

The question is, since now $N - 2$ agents are linked to the cell $\{1, 2\}$ whether it is optimal to lower the cooperation level of such cell to lower its probability of detection. In finding the optimal level of cooperation for 1 and 2, we can restrict out attention to positive level of cooperations for agents 1 and 2 since if they do not cooperate at all, a hierarchy with $N - 2$ links would dominate this organization. Moreover, the level of cooperation of agents 1 and 2 must be such that it is more efficient to link the other agents to them, rather than keeping them in binary cells. This is satisfied if and only if, setting p and q be the cooperation levels of agents 1 and 2, we have $\alpha(1 - \alpha) \geq (1 - \alpha)(\alpha p + \alpha q - \alpha^2 pq)$, or $p + q - \alpha pq \leq 1$. Note that as $\alpha < 1$, it cannot be the case that both p and q are equal to 1.

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Overall, the optimal p^* and q^* solve the following problem

$$\max_{p,q\in(0,1]} \quad (N\lambda - c)(p + q) - 2b\left(\alpha p + \alpha q - \alpha^2 pq\right) + $$
$$p + q - \alpha pq \le 1 \quad -(N-2)b(1-\alpha)\left(\alpha p + \alpha q - \alpha^2 pq\right) \tag{8}$$

It is easy to see that optimality requires that $p^* = q^*$, so problem (8) is equivalent to

$$\max_{p\in(0,1]} \quad 2p(N\lambda - c) - \left(2\alpha p - \alpha^2 p^2\right)[2b + b(N-2)(1-\alpha)]$$
$$2p - \alpha p^2 - 1 \le 0 \tag{9}$$

Since the objective function of problem (9) is increasing in p, and a higher p tightens the constraints, p^* is such that $2p^* - \alpha\left(p^*\right)^2 - 1 = 0$, or $\alpha - \alpha\sqrt{1-\alpha}$.

Now, we need to compare such an outcome with the binary cell structure we considered before. Notice that (as the constraint in problem (9) is binding at the optimum), the agents $3, .., N$ incur the same information leakage cost in the hierarchical structure we just considered and in the binary structure. Also, they cooperate with probability one in both cases. Then, let us focus on agents 1 and 2. Since these agents constitute a cell in both structures, they behave more efficiently in a binary cell structure, as problem (8) guarantees. Then, a binary cell structure dominates the structure we just considered.

(b) Consider now the case in which $N\lambda - c < b\alpha(2-\alpha)$. In this case, it is not efficient to cooperate in a binary cell structure. Let us consider the possibility to linking agents 1 and 2 to each other and all the other agents to agent 1. if this is the case, we know that agents 1 and 2 cannot benefit from cooperating (as the information leakage cost generated by their cooperation is going to be greater than the one they would incur in a binary cell structure, and we are in the case in which they cooperation is zero). Then, agents 1 and 2 should not cooperate. This structure would lead to $N-2$ agents cooperating at no cost.■